

**OHIO EMERGENCY OPERATIONS PLAN
EMERGENCY SUPPORT FUNCTION #7**

RESOURCE SUPPORT AND LOGISTICS

- Primary Agency** Ohio Department of Administrative Services (DAS)
- Support Agencies:** Ohio Adjutant General's Department, Ohio National Guard (ONG)
Ohio Department of Agriculture (ODA)
American Red Cross (ARC)
Office of Budget and Management (OBM)
Ohio Emergency Management Agency (OEMA)
Ohio State Highway Patrol (OSHP)
Office of Information Technology (OIT)
Ohio Department of Natural Resources (ODNR)
Ohio Department of Rehabilitation and Correction (ODRC)
Ohio Department of Transportation (ODOT)
Voluntary Organizations Active in Disasters (Ohio VOAD)

I. INTRODUCTION

- A. ESF-7, Resource Support and Logistics, supports all emergency functions and is fundamental in the response to and recovery from every hazard. In order to identify and move resources as they are needed over time during an emergency, ESF-7 operations are flexible, scalable and adaptable. ESF-7 operations are responsive through all levels of Incident Command structures, including Multi-Agency Coordination systems (MACs) to Area Command, to Unified Command, and to Incident Command Posts (ICP) that are established at the site of an emergency.
- B. ESF-7 activities involve the following resource/logistics activities:
- | | |
|------------------------|--------------------|
| 1. Identification | 7. Staging |
| 2. Procurement | 8. Warehousing |
| 3. Facility Activation | 9. Distribution |
| 4. Tracking | 10. Maintenance |
| 5. Mobilization | 11. Demobilization |
| 6. Delivery | 12. Recovery |
- C. Resource Support and Logistics for the Strategic National Stockpile (SNS) are addressed in the Ohio Strategic National Stockpile Plan, which is Tab A to ESF-8 of the Ohio EOP.

II. SITUATION and ASSUMPTIONS

- A. State and local resources are quickly depleted during emergencies requiring support from the federal government, private providers, from other states through the Emergency Management Assistance Compact (EMAC) and from other jurisdictions within Ohio through the Intrastate Mutual Aid Compact (IMAC). (Refer to the Base Plan for information on IMAC and EMAC)
- B. Specialized equipment, services and trained/credentialed personnel may be required to support response and recovery operations in the field.
- C. Ohio Department of Administrative Services is the Primary Agency for ESF-7 and is the lead agency for state-level emergency logistics activities.
- D. The need for resource support and logistics increases as the scope, complexity, intensity and duration of an emergency increases.
- E. ESF-7 operations may be active in logistics activities at various facilities at various locations around the state, including: State Mobilization Centers, Local/State Receiving and Distribution Centers, State Staging Areas and State Warehouses.
- F. A “Push/Pull” system is the current culture for the provision of emergency resources. Resources may be “pulled” to the site by the local level through requests to the state. Ohio EMA and FEMA may also decide to proactively “push” or pre-position resources to an emergency or disaster site without specific local requests during catastrophic incidents.
- G. During catastrophic incidents, it is possible that some needed resources provided by private industry may be under exclusive contract to FEMA. In such events, if Ohio is in the status of a presidential emergency or is providing EMAC support to other affected states, Ohio response and recovery elements requiring these resources may be considered part of the overall supply chain and may receive needed resources through FEMA.

ESF-7 covers the scope of activities required for the range of most likely-to-catastrophic events. Although some level of resource support and logistics will be required for the State’s response to most emergencies, only a catastrophic event would require most of the capabilities listed in ESF#7.

ASSUMPTIONS

- A. Ohio is prepared to transport, receive, stage, warehouse and distribute federal resources that may be pushed into the state during an emergency.
- B. Additional needed capabilities may be contracted for with private organizations through DAS.

- C. ESF-7 personnel will be trained and exercised in resource support and logistics practices and will be trained in the use of resource management software that addresses supply-chain management, NIMS-typed resources, resource allocation, resource status to include Geographic Information Systems (GIS) tagged to resource locations and demobilization.
- D. Real-time communications are critical to effective ESF-7 activities; therefore state ESF-7 personnel will be trained on and provided with MARCS radios and data/com radios for use in the field and between the field and the State EOC during emergencies.
- E. Federal, state, and local, ESF-7 personnel work with a high degree of coordination during emergencies.
- F. The quick mobilization, transport, staging and distribution of needed capabilities is critical in no notice or short notice incidents
- G. As listed in the Catastrophic Incident Supplement, over 80 self-sustaining federal teams are available to come to Ohio for emergency response and recovery activities. Their POC will be through the Ohio EOC.

III. CONCEPT OF OPERATIONS

- A. Overview of ESF-7 within the Crisis Action System (CAS) (Refer to the Base Plan for an explanation of the Crisis Action System)
 - 1. CAS 1
 - a. Ohio EMA will arrange briefings and evaluate information, and coordinate with personnel at the site of the emergency in order to determine the need for ESF-7 support
 - b. The Ohio EMA will communicate projections for state ESF-7 to liaisons with the Department of Administrative Services (DAS)
 - c. If it is assessed that the situation will escalate, contact will be established with federal resource and logistics personnel at FEMA Region V to determine timetables and configurations for emergency activities.
 - d. When possible, resources should be pre-positioned at locations near the site of an expected incident where they will not be affected by the incident but will be readily available for activities following the incident.

2. CAS 2

- a. Ohio EMA will notify/activate ESF-7 personnel as needed for State EOC operations.
- b. ESF-7 will maintain coordination with State EOC executive and operational personnel in order to identify and address ESF-7 missions and determine the need to activate ESF-7 Teams for facility operations in the field.
- c. ESF-7 will maintain contact with federal resource support and logistics personnel at FEMA Region V in order to coordinate state/federal operations as needed.
- d. ESF-7 will coordinate state ESF-7 activities with county emergency managers in affected counties.
- e. ESF-7 will activate state-level logistics facilities and assign ESF-7 Teams as needed.
- f. State logistics facilities are sourced from three areas:
 - i. County Fairgrounds
 - ii. State-Owned Facilities
 - iii. Facilities contracted through DAS
- g. Threat assessments from state and county personnel may be required for facilities before they can be activated in order to avoid the possibility that the facility could be compromised by the hazard.
- h. The number of facilities to be activated and the personnel and equipment needed to operate the facilities will be coordinated by the Primary and Support organizations for state ESF-7.
- i. State ESF-7 facilities are designated by DAS in coordination with ESF-7 Support Agencies based upon the requirements of the emergency. Standard Operating Procedures will be developed that address the organization and operations of these facilities. These facilities include the following:

State Mobilization Centers – Usually located near the site of the emergency, the State Mobilization Center is where state personnel can receive personal logistical and administrative support while addressing response and recovery activities. At this site personnel may also be briefed on upcoming missions and situations and they may be formed

into teams that support the movement and management of capabilities during emergencies.

State Staging Areas – Locations where federal and state resources are received, held, reconfigured and reloaded for delivery to State Receiving and Distribution Centers. From this point resources may be distributed through local EMAs to address unmet needs of citizens and response requirements. Delivery arrangements may also be made to ICS Staging Areas and to other sites identified by the local emergency management director.

State/Local Receiving and Distribution Centers – Facilities within the Incident Area where capabilities are distributed to address unmet needs of persons affected by the emergency and where capabilities may be directed to ICS staging areas and related response and recovery organizations in coordination with the county Emergency Management Agency. Local Receiving and Distribution Centers may carry out this logistics function in lieu of or in cooperation with the state.

State Warehouses – State Warehouses may be activated during emergencies of long duration and/or of catastrophic impact. State Warehouses can reduce high levels of activity at State Staging Areas particularly when a timetable for delivery allows for mobilization and dispatch of capabilities to the site of the emergency over a period of days or weeks. (for information about warehouses for donations, refer to the Donations Management Support Annex in this plan)

3. CAS 3

- a. Continue activities listed in CAS 2
- b. Support FEMA in the receipt of 53’ trailer loads of “pushed” Execution Schedule resources. (Refer to the Catastrophic Incident Supplement to the National Response Plan (NRP) for Execution Schedule) It is possible, given the nature of the emergency that SNS resources may also be delivered to Ohio at the same time. Please refer to the Strategic National Stockpile Plan available from the Ohio Department of Health for details on the delivery of these resources.
- c. FEMA may “push” the following Execution Schedule resources to a Federal Operations Staging Area (FOSA), a State Staging Area or a State/Local Receiving and Distribution Center as determined by ESF-7.

Blankets	Ice
Bottled Water	Personal Wash Kits
Cots	Personal Hygiene Kits
Emergency Heater Meals	Plastic Sheeting
Generators	Tents
	Toilet Kits

- d. Within 24 hours, Ohio may receive Prepackaged Disaster Supply (PPDS) containers “pushed” into the state containing items selected and packaged for the specific needs of the emergency.
4. Ohio and FEMA are developing a NIMS compliant system that in a catastrophic emergency or an Incident of National Significance, would activate a supply chain of federal, state and local critical resource support and logistics personnel, connected by communications and compatible software in order to carry out the delivery of federal and state capabilities from the Federal Operation Staging Area (FOSA) to State Staging Areas or to State/Local Receiving and Distribution Centers and ultimately to the organizations providing the capabilities to the end users.

B. Resources Fulfillment Cycle

1. Under the Resource Fulfillment Cycle, ESF-7 monitors the rise, decline and evolution of requested deployed and demobilized resources throughout the operational periods of the emergency.
2. Specific actions for the Resource Fulfillment Cycle may be documented in the Incident Action Plan (ICP) developed at the State EOC for each operational period of state-level response.
3. Resource requirements at the site of an emergency can alter rapidly and unexpectedly. In order to anticipate and fulfill these requirements, ongoing communications and interaction between the local EMA/ICP, personnel at state logistics facilities, at the FOSA, the JFO and related Area Command and MACs must be constantly maintained.
4. State and Federal logistics personnel coordinate to ensure capabilities are mobilized and deployed over time as needed

C. Demobilization

1. As state-level response and recovery operations diminish, state capabilities can be reduced in the field in coordination with local, state and federal

personnel at the site of the emergency and with ESF-7 personnel in the State EOC.

2. State-owned capabilities used for emergency response and recovery that are not expendable and must be returned to the state following an emergency and will be recovered by the state agencies that own the property. State agencies may coordinate with the State EOC for support to recover and transport the resources from the site and return them to their original location or a location agreed upon among the coordinating state agencies.
3. Property must be cleaned, restored and maintained by the organization that owns the property. (Refer to hazard-specific plans for decontamination procedures for CBERN-contaminated property)
4. State ESF-7 will work with responders and local EMAs to document issues related to the delay of returnable equipment and/or repairs needed or lost equipment.
5. ESF-7 after-action activities include identifying shortfalls developing corrective action plans and capturing best practices to improve state resource management and logistics.

IV. ORGANIZATION AND ASSIGNMENT OF RESPONSIBILITIES

A. Organization

1. The following ESF-7 organizations work together during state-level emergencies in a coherent, functional system to integrate and facilitate resource identification, procurement, tracking, mobilization, delivery, staging, warehousing, distribution, maintenance, demobilization and recovery to support the expeditious completion of emergency missions.

B. Ohio Department of Administrative Services (DAS)

1. During emergencies, review resource requests from state departments and localities with Ohio EMA and identify state, private or volunteer providers of resources.
2. Provide support staff for procurement of requested resources.
3. Coordinate with ESF-7 Support Agencies for listings of buildings and facilities including State Mobilization Centers, State Receiving and Distribution Centers, State Staging Areas and State Warehouses.

4. Research and identify providers of required resources.
5. Assist state agencies in identifying the most effective and attainable resources for response and recovery operations.
6. Approve suspension of purchasing and contracting requirements as defined in Section 125.02 - 125.11 of the Ohio Revised Code.
7. Coordinate with ESF-7 Support Agencies to provide tracking of state resources throughout response and recovery.
8. Provide personnel as needed to support emergency operations in the Ohio EOC and the JFO.
9. Coordinate with Ohio EMA and the Adjutant General's Department for the development of training programs for state logistics personnel.
10. Coordinate with state and private providers for equipment for the operation of state logistical facilities when activated.
11. Act as the Point of Contact when federal resources are "pushed" into the state and coordinate these activities with State EOC executives, state ESF-7 agencies and personnel, county EMA Directors and Incident Commanders as needed.

C. Adjutant General's Department, Ohio National Guard (ONG)

1. Under the direction of DAS, coordinate state logistics activities during emergencies
2. Provide facilities that can be used as State Mobilization Centers, State Receiving and Distribution Centers, State Staging Areas and State Warehouses required for state-level emergency operations.
3. Coordinate with DAS and Ohio EMA and other organizations as needed for the identification of locations for state ESF-7 facilities.
4. Coordinate with Ohio EMA and DAS in the development and provision of training programs for ESF-7 operational staff.
5. Coordinate state-level resource support and logistics activities with federal, state and local organizations.
6. Assist in the transportation of resources to the site of the emergency. (Refer to ESF #1 – Transportation)

D. Ohio Department of Agriculture (ODA)

1. Coordinate with Ohio EMA and DAS in the identification and prioritization of county and state fairgrounds resources that could be used as ESF-7 facilities during emergencies.

E. American Red Cross (ARC)

1. Coordinate with DAS and Ohio EMA to address the unmet resource needs of disaster victims.

F. Office of Budget and Management (OBM)

1. Coordinate with DAS and Ohio EMA in the development of emergency funding lines, to increase threshold levels and for related budgetary and fiscal needs.

G. Ohio Emergency Management Agency (OEMA)

1. Coordinate with DAS and the Adjutant General's Department for the development of training programs for state ESF-7 personnel working out of state ESF-7 facilities.
2. Ensure the availability, distribution and training in the use of MARCS radios for state ESF-7 personnel.
3. Coordinate with ESF #7 Primary and Support Agencies for the provision of laptop computers for ESF #7 operational teams with necessary resource management software to address supply-chain management, NIMS-typed resources, resource allocation, status, and tracking, Geographic Information Systems (GIS) tagged information to resource locations and demobilization procedures.
4. Ensure that ESF-7 remains compliant with the federal peer requirements of NIMS, the Target Capabilities List (TCL), the National Response Plan (NRP), the Catastrophic Incident Supplement and other federal guidance as required.

H. Office of Information Technology (OIT)

1. Provide support for the use of GIS and MARCS radio systems.

- I. Ohio Department of Natural Resources (ODNR)
 - 1. When available, provide facilities that can be used as State Mobilization Centers, State Receiving and Distribution Centers, State Staging Areas and State Warehouses.
 - 2. Provide security support for state logistics facilities when operational during emergencies.

- J. Ohio State Highway Patrol (OSHP)
 - 1. Provide information to state logistics personnel operating at the site of the emergency concerning issues that may impact safety and security.
 - 2. When possible, provide security support for state logistics facilities when operational during emergencies.
 - 3. When available, provide facilities that can be used as State Mobilization Centers, State Receiving and Distribution Centers, State Staging Areas and State Warehouses.

(Logistics for the OSHP delivery of CHEMPACK resources are addressed in Tab B to ESF #8 of the Ohio EOP.)

- K. Ohio Department of Rehabilitation and Correction (ODRC)
 - 1. When available, provide supervised teams to assist in material handling for the movement of capabilities during state-declared emergencies.
 - 2. When possible, coordinate with the DAS for the provision of inmate-provided services.
 - 3. When possible, provide security support for state-level ESF-7 facilities when operational during emergencies.
 - 4. When available, provide facilities that can be used as State Mobilization Centers, State Receiving and Distribution Centers, State Staging Areas and State Warehouses.

- L. Ohio Department of Transportation (ODOT)
 - 1. Provide recommendations, briefings and maps on routes identified for the delivery of capabilities.
 - 2. Identify issues that will or could affect routes and impact delivery of capabilities.

3. Provide vehicles for the delivery of disaster response materiel. (Refer to ESF-1 – Transportation)
4. When available, provide facilities that can be used as State Mobilization Centers, State Receiving and Distribution Centers, State Staging Areas and State Warehouses.

M. Voluntary Organizations Active in Disasters (Ohio VOAD)

1. Communicate, coordinate and collaborate with Ohio EMA and DAS to address the unmet needs of disaster victims by identifying and managing non-governmental volunteers, case management services, donations management services, and spiritual/emotional care. (Refer to the Donations Management Support Annex to the Ohio EOP.)

VI. Resource Requirements for State-Level Critical Resource and Logistics During State-Level Emergencies

- A. Laptop computer with resource management software for each ESF-7 team assigned to the field.
- B. A minimum of one MARCS radio for each ESF-7 team assigned to the field. One of the ECOMM talkgroups of the MARCS radio system will be assigned at the time of the incident for use by ESF 7
- C. Material handling equipment as needed to operate state ESF-7 facilities.
- D. Necessary equipment to maintain communications with federal and local critical resource/logistics personnel.