

EMERGENCY PUBLIC SAFETY AND SECURITY RESPONSE

Capability Definition

Emergency Public Safety and Security Response is the capability to reduce the impact and consequences of an incident or major event by securing the affected area, including crime/incident scene preservation issues as appropriate, safely diverting the public from hazards, providing security support to other response operations and properties, and sustaining operations from response through recovery. Public Safety and Security Response requires coordination among officials from law enforcement, fire, and emergency medical services (EMS).

Outcome

The incident scene is assessed and secured; access is controlled; security support is provided to other response operations (and related critical locations, facilities, and resources); emergency public information is provided while protecting first responders and mitigating any further public risks; and any crime/incident scene preservation issues are addressed.

Relationship to National Response Plan Emergency Support Function (ESF)/Annex

This capability supports Emergency Support Function (ESF) #13: Public Safety and Security.

Preparedness Tasks and Measures/Metrics

Activity: Plan for Public Safety and Security Response During Large-Scale, All-Hazards Events	
Definition: Review existing and/or develop new strategies, plans, procedures, programs, or systems to respond to large-scale, all-hazards events	
Critical Tasks	
Res.B3d 1.2	Review, revise, and develop public safety policies, protocols, and procedures to be implemented to effect a command and control structure, consistent with NIMS
Res.B3d 1.2.2	Develop plans and procedures to ensure interoperable communications during public safety and security response
Res.B3d 1.2.3.1	Enter into interagency agreements and memoranda of understanding with appropriate surrounding agencies and jurisdictions, with the legal authority of the jurisdiction, to ensure adequate response and access to supplemental personnel
Res.B3d 1.2.3.2	Identify required resources and enter into contracts, as appropriate, to access and provide required resources during a crisis response to shelter, feed, and maintain a significant cadre of public safety and other related first responders
Res.B3d 1.2.1	Review and improve, as appropriate, standard operating procedures for the notification and mobilization of public safety resources during a crisis response

Res.B.3d 1.2.4	Review and improve, as appropriate, standard operating procedures for information sharing to the public, to the media, and to support agencies	
Res.B3d 1.4.1	Review and improve existing planned evacuation routes and staging areas to determine sufficient public safety resources required to establish and maintain perimeters, safety zones, and public order as well as facilitate evacuations and/or sheltering-in-place activities	
Res.B3d 1.4.2	Review plans for decontamination sites and access to decontamination equipment, including personal protective equipment for responders	
Res.B3d 1.4.3	Ensure hospital and medical supply resources, as well as other key infrastructure, have been identified, and agreements exist or are drafted regarding the maintenance of security at these facilities during a crisis response	
Res.B3d 1.4.4	Review and develop as appropriate, in coordination with legal counsel, such as the city/county attorney’s and/or State Attorney General Office, policies regarding public safety enforcement actions required to maintain the public order during a crisis response, to include teams of enforcement officers for handling of persons disrupting the public order, violating laws, requiring quarantine, and so forth	
Res.B3d 1.4.1.1	Develop and document, in conjunction with correctional and jail officials, coordination strategies for managing and possibly relocating incarcerated persons during a crisis response	
Res.B3d 1.4.4.1	Identify and enter into agreements to secure the resources needed for the processing and temporary detention of law violators	
Res.B3d 1.4.2.1	Review existing and develop protocols as appropriate for the operation of decontamination sites, and out-processing areas	
Res.B3d 1.4.5	Establish a recovery strategy to access reimbursable opportunities, replenish supplies and equipment, re-assign personnel, and return to normal operation	
Preparedness Measures		Metrics
Multi-disciplinary law enforcement and public safety agency planning teams have been established, per NIMS compliance.		Yes/No
Interoperable communications plans with all necessary parties are in place		Yes/No
Plans for providing security for the public and properties on and around an incident site are in place		Yes/No
Plans incorporate the anticipated security demands of government, non-government, and private sector stakeholders		Yes/No
Plans for supporting public safety in and around an incident site are in place		Yes/No
Plans include establishment of staging areas for law enforcement prior to entering site		Yes/No
Systems are in place or available to maintain accountability of personnel, track hot zone locations, and track resources		Yes/No
Plans for sheltering, housing, and feeding law enforcement personnel are in place		Yes/No
Plans for the post-incident provision of temporary prisoner holding facilities and arrest processing documentation are in place		Yes/No
Plans identify and provide for the resources necessary to maintain operations in an “all hazards” environment (e.g., electrical generators, personal protective equipment, communications equipment, etc.)		Yes/No
Plans address demobilization of public safety operations (replenishing supplies, re-assigning personnel)		Yes/No

Activity: *Determine appropriate training and exercises necessary to address gaps*

Definition: Review existing training programs. Compare needs and gaps against available training assets.

Critical Tasks	
Res.B3d 2.1.1	Identify gaps in personnel training at the awareness and first response operational level, to include familiarity with the expectations of and demands on the public safety responders as set forth in agency plans, protocols, and procedures for a crisis response
Res.B3d 2.1.2	Identify existing training resources and opportunities available at the Federal, State, and local level
Res.B3d 2.1.3	Develop a training strategy for all personnel
Res.B3d 2.2.1	Develop a strategy, in coordination with area jurisdictions, to participate in and/or conduct exercises which incorporate all existing response requirements, identify gaps, develop improvement plans, and implement preparedness enhancements
Preparedness Measures	Metric
Percent of public safety and security personnel trained at the awareness level	100%
Percent of public safety and security personnel identified in the training strategy as requiring training at the operational level are trained	100%
Frequency with which exercises to test public safety and security operations are conducted	Every 12 months

Performance Tasks and Measures/Metrics

Activity: *Command and Control Public Safety and Security Response Operations*

Definition: In response to a notification for security assets, establish the management and coordination of the Public Safety and Security Response, from activation through to demobilization

Critical Tasks	
Res.B3d 3.1.1	Identify personnel needed to maintain security support and response
Res.B3d 3.1.3	Establish staging areas for law enforcement to conduct deputization, personnel assignment, and briefing prior to entering the impacted area.
Res.B3d 3.5	Communicate with other response agencies regarding public safety response
Res.B3d 3.1.2	Deploy appropriate personnel for public safety and security
Res.B3d 3.1.2	Deploy appropriate relief personnel for public safety and security
Res.B3d 3.2	Coordinate public safety and security operations with Incident Command/Unified Command
Res.B3d 3.3.3	Arrange for shelter, housing, and feeding for law enforcement responders
Res.B3d 3.3.2	Arrange for proper sheltering, care, and feeding of detainees
Res.B3d 3.3.4	Utilize available technologies to maintain accountability of personnel, track hot zone locations, and track resources

Performance Measures	Metric
Time in which safety and security plans and procedures are implemented	Within 1 hour from incident
Percent of first responders at the incident receiving communication about the site-safety plan	100%
Time in which sufficient relief personnel are deployed to maintain public safety throughout a long-term incident (relief needed is estimated at 50 percent of total uniformed (patrol) staffing of a jurisdiction having primary responsibility for the incident)	Within 12 to 15 hours from initial deployment
Accountability is maintained, hot zone locations are track, and resources are tracked	Yes/No

Activity: Activate Public Safety and Security Response

Definition: Upon notification, mobilize and deploy to begin operations

Critical Tasks

Res.B3d 4.1	Conduct a public safety and security response
Res.B3d 4.1.3	Establish or integrate into Incident Command/Unified Command (IC/UC)
Res.B3d 4.1.1	Coordinate and receive instructions from tactical operations
Res.B3d 4.1.2	Ensure that responders have the appropriate equipment to perform assigned tasks

Performance Measures	Metric
Time in which sufficient personnel to perform public safety and security duties are deployed <i>Small local incidents: use on-duty and mutual aid personnel</i> <i>Large-scale incidents: Target should be equal to 50 percent of total uniformed (patrol) staffing of jurisdiction having primary responsibility for the incident</i>	Within 12 hours from initial deployment
Percent of responding public safety personnel who are self-sufficient (bring their own sleeping/eating/ restocking supplies) for a period up to 7 days	100%

Activity: Assess the Incident Scene and Secure the Area

Definition: Upon arriving on scene, assess for immediate rescue needs, for remaining safety and security threats, and initiate security operations. Identify and implement protective actions for high priority key facilities or resources that may require heightened security.

Critical Tasks

Res.B3d 5.1	Secure the incident site
Res.B3d 5.2.2	Determine the appropriate emergency medical personnel to respond on-site for injuries and fatalities
Res.B3d 5.1.1	Identify and establish inner most incident/crime scene perimeters

Res.B3d 5.1.2	Document observations regarding the affected area	
Res.B3d 5.1.3	Report findings to IC/UC upon deployment of specialized LE teams	
Res.B3d 5.2.3	Develop and maintain a rapid intervention group to respond to unexpected occurrences	
Performance Measures		Metric
Time in which the incident site is secured		Within 30 minutes from initial units arrival on scene
Hot, warm, and cold zones are identified and segregated		Yes/No
On scene personnel accountability system is implemented		Yes/No

Activity: *Control Traffic, Crowd, and Scene*

Definition: Direct/redirect traffic and pedestrians out of the affected area(s). Assess, coordinate, and establish force protection and perimeter zones, maintain a visible and effective security presence to deter criminal conduct and maintain law and order

Critical Tasks		
Res.B3d 6.1	Identify and establish an incident perimeter and zones	
Res.B3d 6.1.1	Identify security zone requirements	
Res.B3d 6.2	Establish force protection capacity integrated within incident command system (ICS)	
Res.B3d 6.2.1	Provide force protection for emergency response personnel to allow them to operate safely	
Res.B3d 6.1.3	Provide and plan for access to the site for skilled support personnel	
Res.B3d 3.4	Implement and maintain an on-scene personnel identity management system	
Res.B3d 6.2.5	Secure animals during an animal health emergency	
Res.B3d 6.1.2	Identify and secure critical sites, including hospital, shelters, points of distribution (PODs) etc.	
Res.B3d 6.2.2	Plan and provide protection and security for unoccupied/evacuated properties within and around the incident site	
Res.B3d 6.3	Control traffic and crowds	
Performance Measures		Metric
Percent of incident site control zones/points that are clearly identified and staffed		100%
Perimeter zones are coordinated jointly by hazardous materials personnel, fire/rescue, and law enforcement		Yes/No
Time in which all traffic control and alternative ingress/egress routes are identified and staffed		Within 30 minutes from initial units arrival on scene
Percent of new or secondary injuries to the public and first responders at or around the incident site		0%
Percent of damaged buildings and debris blocking emergency response		100%

ingress/egress removed	
Time in which stoppage of all non-critical cargo and passenger rail, maritime, and highway transportation into incident area is coordinated	Within 1 hour from incident

Activity: <i>Maintain Public Order</i>	
Definition: Provide a visible law enforcement presence at key locations within the affected area. Protect people and property, and deter criminal activity	
Critical Tasks	
Res.B3d 7.1	Assess situation for public order related concerns
Res.B3d 7.3	Implement plans for Emergency proclamations, martial law, curfew declarations, and other legal issues
Res.B3d 7.1.1	Conduct an initial reconnaissance of the area
Res.B3d 7.2	Coordinate with appropriate unit and develop a plan of action
Res.B3d 7.4.1	Conduct tactical deployment
Res.B3d 7.4.2	Use tactical operations teams to conduct searches of high priority unsecured sites to establish security and detain lawbreakers as necessary
Res.B3d 7.5	Maintain security operations
Res.B3d 7.1.2	Request assets required to provide security
Res.B3d 7.5.1	Provide security for public officials and investigation teams
Res.B3d 7.5.2	Institute and conduct security operations controlling personnel who are allowed to enter damaged and condemned buildings and the contents that they are allowed to remove
Performance Measures	
Time in which search and/or apprehension procedures are initiated and conducted	Metric Within 30 minutes from the notification or witnessing of suspected criminal activity

Activity: <i>Conduct Law Enforcement Operations</i>	
Definition: Upon notification or suspicion of criminal activity, identify, and take appropriate enforcement action with lawbreakers at or around the incident site	
Critical Tasks	
Res.B3d 8.1	Coordinate with investigators to interview witnesses/bystanders in order to identify suspects
Res.B3d 7.4.2	Use tactical operations teams to conduct searches of high-priority unsecured sites to establish security and detain lawbreakers as necessary
Res.B3d 8.3	Make arrests as necessary
Performance Measures	
	Metric

Appropriate and timely enforcement action are taken	Yes/No
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Activity: <i>Manage Criminal Justice Population</i>	
Definition: Manage criminal justice population to include incarcerated persons, those under criminal justice supervision, and tactically arrested individuals in the affected area	
Critical Tasks	
Res.B3d 9.1	Establish mobile arrest and processing sites for arrestees
Res.B3d 9.1.1	Provide space in mobile arrest and processing site/area for: finger printing and photos, desk space, interview area, property storage, secure storage for valuables and/or evidence, isolation area for violent detainees, and secure area for vehicles
Res.B3d 9.2.1	Process those arrested (photos, fingerprinting) and document arrests
Res.B3d 9.2.2	Set up improvised holding cells to manage detainees
Res.B3d 9.2.3	Detain those arrested (in improvised holding cells)
Res.B3d 9.2.3.1	Provide detainee supervision 24/7 for the length of the incident
Res.B3d 9.2.3.2	Ensure holding facilities have provisions for food, access to drinking water and toilet facilities, and trash removal
Res.B3d 9.2.3.3	Establish system for documenting, securing, storing, transporting, and releasing detainee property
Res.B3d 9.2.3.4	Establish system to track detainee movement – in-coming, transfers, and releases
Res.B3d 9.2.3.5	Distribute notification of the destination holding facility
Res.B3d 9.2.3.6	Provide space for Prosecutors/Public Defenders to meet with operations staff and/or detainees
Res.B3d 9.2.4	Transport detainees to secure lock-up facility
Res.B3d 9.2.5	Ensure that established procedures for transfer of detainees during major emergencies are followed
Res.B3d 9.3.1	Designate alternate facilities to ensure continued operations by local, tribal, State, and Federal prosecutors/public defenders
Res.B3d 9.3.2	Set up improvised court facilities to ensure local, tribal, State, and Federal court services continue
Res.B3d 9.3.3	Implement protocols for contacting appropriate parole/probation agencies of any changes in residency status
Res.B3d 9.3.4	Establish protocols for alternate housing facilities for local, State, and Federally incarcerated prisoners
Res.B3d 9.3.5	Establish equipment lists and mobile booking kits and store at strategic locations
Res.B3d 9.3.5.1	Inventory mobile booking kits on a regular basis to ensure that equipment and materials have not been removed or damaged and remain in working order
Res.B3d 9.3.6	Ensure the capacity to run records checks for warrants, holds on detainees, and terrorist lists

Performance Measures	Metric
Time in which an arrest processing team is identified and equipped to intake, process, and document a large number of arrests	Within 1 hour from initial deployment
Time in which temporary holding cells for those arrested are coordinated and established	Within 2 hours from initial deployment
Time in which prisoner transport is coordinated and established	Within 2-4 hours from initial deployment
Time in which alternate facilities for prosecutor/public defenders are coordinated and established	Within 2 hours from initial deployment
Time in which alternate facilities for court services are coordinated and established	Within 2 hours from initial deployment
Time in which alternate housing facilities for local, State, Federally incarcerated prisoners are coordinated and established	Within 1 hour from initial deployment

Activity: Demobilize Public Safety and Security Response Operations	
Definition: Return to normal operations	
Critical Tasks	
Res.B3d 10.1.1	Clear the incident scene upon completion of assigned temporary duties, or as directed by superiors
Res.B3d 10.1.2	Return local forces to regular service
Res.B3d 10.1.3	Recall temporary assistance resources to staging areas for out processing
Res.B3d 10.3	Conduct decontamination of all out processing personnel and equipment
Res.B3d 10.3.1	Identify public safety and security assets required for decontamination activities
Res.B3d 10.3.2	Coordinate with hazmat personnel to establish decontamination sites
Res.B3d 10.3.3	Coordinate with hazmat personnel to decontaminate affected public safety facilities and equipment
Res.B3d 10.2.1	Debrief all out processing personnel
Res.B3d 10.4.1	Activate reimbursement process for public safety and security resources
Res.B3d 10.4.2	Receive and process reimbursement requests
Res.B3d 10.4.3	Process compensation claims and related administrative activities
Res.B3d 10.5.1	Rehabilitate and replenish public safety and security resources
Res.B3d 10.5	Reconstitute personnel and equipment
Res.B3d 10.2.2	Participate in incident debriefing
Res.B3d 10.1.4	Identify staff needs dependant upon their upon their level of involvement and/or hours committed to the incident

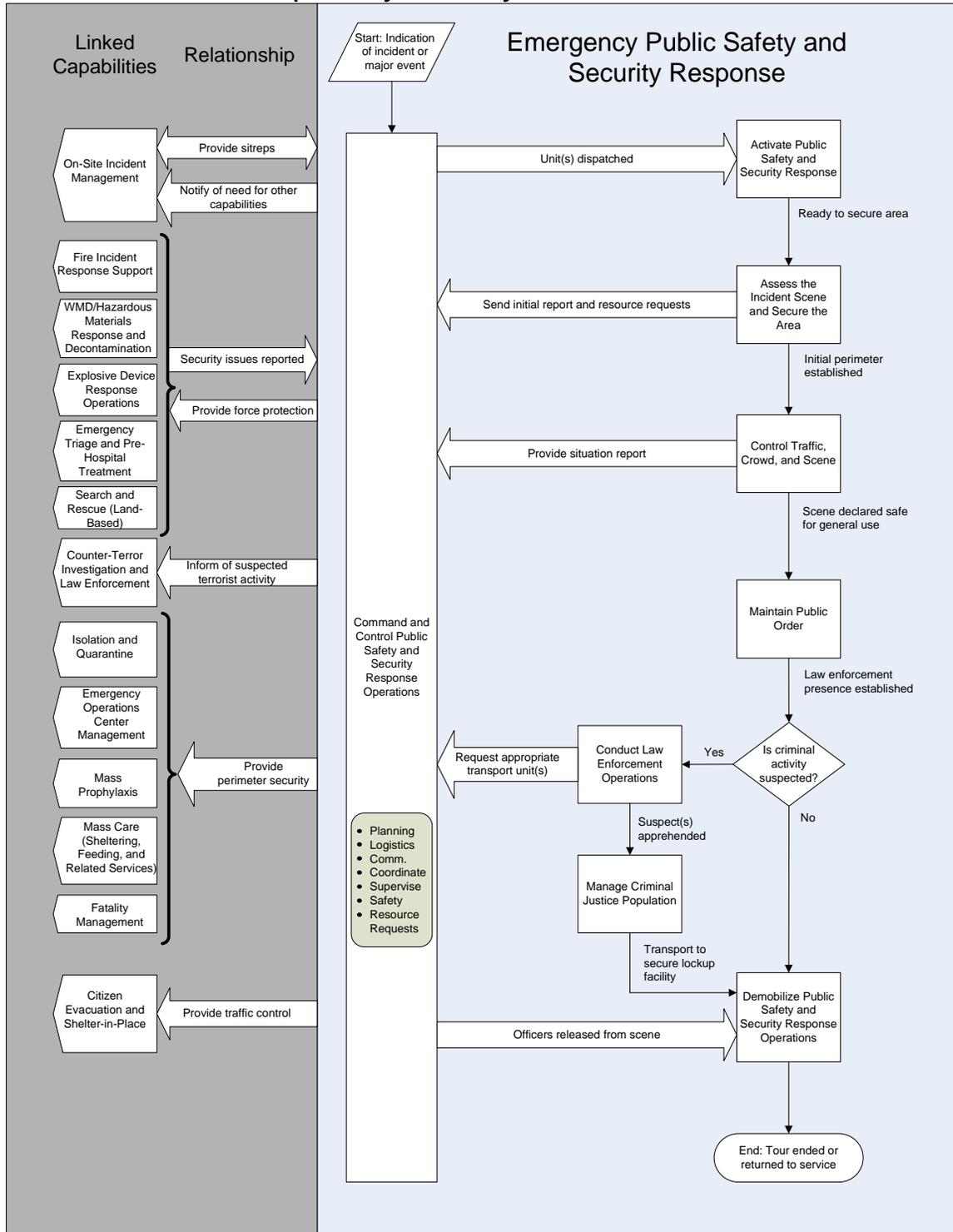
Res.B3d 10.2	Decontaminate, debrief, and out-process law enforcement personnel prior to leaving the impacted area	
Performance Measures		Metric
Time in which public safety personnel are restored to normal or original operations		Within 12 hours from start of demobilization
Percent of public safety and security response personnel debriefed		100%

Linked Capabilities

Linked Capability	Relationship
On-Site Incident Management	Emergency Public Safety and Security Response provides the notification of the need for other capabilities to On-Site Incident Management, and they both provide situation reports to each other
Fire Incident Response Support	Emergency Public Safety and Security Response provides force protection to Fire Incident Response Support, while Fire Incident Response Support reports security issues to Emergency Public Safety and Security Response
WMD and Hazardous Materials Response and Decontamination	Emergency Public Safety and Security Response provides force protection to WMD and Hazardous Materials Response and Decontamination, while WMD and Hazardous Materials Response and Decontamination reports security issues to Emergency Public Safety and Security Response
Explosive Device Response Operations	Emergency Public Safety and Security Response provides force protection to Explosive Device Response Operations, while Explosive Device Response Operations reports security issues to Emergency Public Safety and Security Response
Emergency Triage and Pre-Hospital Treatment	Emergency Public Safety and Security Response provides force protection to Emergency Triage and Pre-Hospital Treatment, while Emergency Triage and Pre-Hospital Treatment reports security issues to Emergency Public Safety and Security Response.
Search and Rescue (Land-Based)	Emergency Public Safety and Security Response provides force protection to Search and Rescue (Land-Based), while Search and Rescue (Land-Based) reports security issues to Emergency Public Safety and Security Response.
Counter-Terror Investigation and Law Enforcement	Emergency Public Safety and Security Response provides information on suspected terrorist activity to Counter-Terror Investigation and Law Enforcement
Isolation and Quarantine	Emergency Public Safety and Security Response provides perimeter security to Isolation and Quarantine
Emergency Operations Center Management	Emergency Public Safety and Security Response provides perimeter security to EOC Management
Mass Prophylaxis	Emergency Public Safety and Security Response provides perimeter security to Mass Prophylaxis
Mass Care (Sheltering, Feeding, and Related Services)	Emergency Public Safety and Security Response provides perimeter security to Mass Care
Fatality Management	Emergency Public Safety and Security Response provides perimeter security to

Linked Capability	Relationship
	Fatality Management
Citizen Evacuation and Shelter-In-Place	Emergency Public Safety and Security Response provides traffic control to Citizen Evacuation and Shelter-In-Place, and coordinates the evacuation of incarcerated populations

Capability Activity Process Flow



Resource Element Description

Resource Elements	Components and Description
Law Enforcement officers for crowd control	Uniformed/sworn, reserve, volunteer, and in-training officers to control a large crowd in a high-density area
Law Enforcement officers for traffic control	Uniformed/sworn, reserve, volunteer, and in-training officers to control traffic from entering and leaving the affected areas.
National Guard	To augment crowd control, traffic control, and hard target security.
Private security company personnel	Supplement personnel to allow local law enforcement to perform law enforcement duties

Planning Assumptions

General

- Although applicable to several of the 15 National Planning Scenarios, the capability planning factors were developed from an in-depth analysis of the Radiological Dispersal Device scenario. Other scenarios were reviewed to identify required adjustments or additions to the planning factors and national targets.
- This capability applies to a wide range of incidents and emergencies, including accidental or deliberate disease outbreaks, natural disasters, and nuclear and conventional events.
- If the catastrophic incident results from terrorism, the Homeland Security Advisory System (HSAS) level will likely be raised regionally, and perhaps nationally. Elevation of the HSAS level requires additional local, State, and Federal security enhancements that may affect the availability of certain response resources.
- Police will be needed to direct traffic away from the contaminated area, prevent access to the contaminated area, and support movement of the population out of the contaminated area.
- Looting and/or damaging to unattended properties, especially shops and stores by armed hooligans and criminals should be considered.
- Public safety personnel will need to support the evacuation, sheltering, and protection of downwind populations.
- Public safety personnel will support the movement of approximately 35,000 people to shelters. Temporary housing will be needed.
- A decontamination process must be set up. Public safety personnel will be needed to support movement of the population in and out of the decontamination area.

Scenario-Specific

- The use of a radiological dispersion device (RDD) would have local implications on the public safety and security response teams. The assumption is that an RDD would be dispersed within a downtown or highly populated areas. With Washington, D.C., as an example, there are approximately 200–250 people in a single block. If this RDD were to affect an area of 36 blocks or more, 7,500–9,000 people would be affected. It is likely that local, State, and Federal law enforcement agencies would share resources to help contain the area and aid in crowd control for a high population such as this. Yet the States would have to balance the resources between preventing affected personnel from entering into other portions of the State by leaving the site.

Planning Factors from an In-Depth Analysis of a Scenario with Significant Demand for the Capability

Resource Organization	Estimated Capacity	Scenario Requirement Values	Quantity of Resources Needed
Law enforcement officers for crowd control	Capacity to control a large crowd within a downtown area	Sufficient numbers to regulate approximately 200 people per 36 blocks	Sufficient uniformed/sworn, reserve, volunteer, and in-training officers to accomplish the task 80% of officers will come from local sources and 20% will come from State sources.
Law enforcement officers for traffic control	Capacity to control traffic from both entering and leaving the affected areas	Sufficient numbers to regulate approximately 7,000 people, depending on automobile traffic or mass transit numbers	Sufficient uniformed/sworn, reserve, volunteer, and in-training officers to accomplish the task
National Guard	Capacity to supplement local and regional law enforcement agencies	Sufficient to allow local law enforcement to perform law enforcement duties	Appropriate guards to augment law enforcement personnel for crowd control, traffic control, and hard target security (at the World Trade Center, 8,500 were deployed within 24 hours from the attacks)
Private security company personnel	Capacity to supplement local and regional law enforcement agencies	Sufficient to allow local law enforcement to perform law enforcement duties	Appropriate numbers to supplement law enforcement personnel for limited traffic control and provide target security for private sector sites

Approaches for Large-Scale Events

To avoid duplication of resources, chemical, biological, radiological, nuclear, or explosive (CBRNE) and law enforcement resource organizations should cross-train with other capabilities and foster cross-border cooperation.

Target Capability Preparedness Level

Resource Element Unit	Type of Element	# of Units	Unit Measure (number per x)	Lead	Capability Activity supported by Element
Law Enforcement Officers for Crowd Control	Personnel	As Needed	Per Incident	State/Local	Secure Area Control traffic, crowd and scene

Resource Element Unit	Type of Element	# of Units	Unit Measure (number per x)	Lead	Capability Activity supported by Element
Law enforcement officers for traffic control	Personnel	As Needed	Per Incident	State/Local/NGO	Secure Area Control traffic, crowd and scene
National Guard	Federal Resource Organization	As Needed	Per State	State	Secure Area Control traffic, crowd and scene
Private security company personnel	Personnel	As Needed	Per Incident	State/Local	Control traffic, crowd and scene

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