

# Ohio Emergency Operations Plan (EOP) Status Update



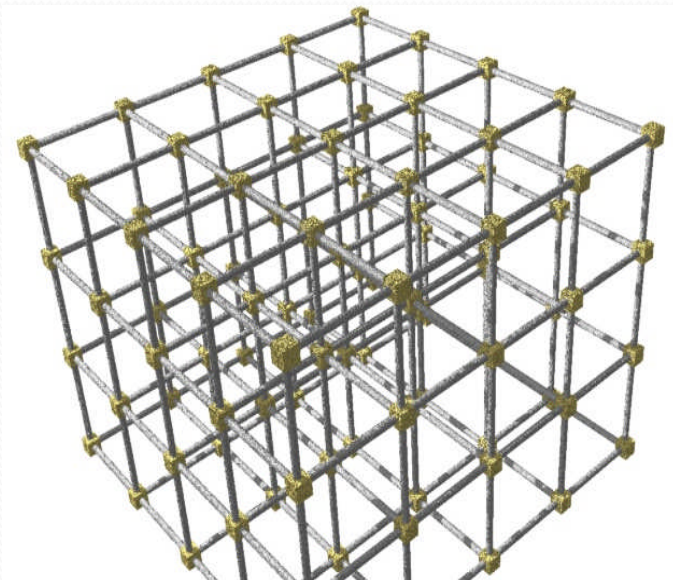


Brad Schwartz, State Planner

Ohio Emergency  
Management Agency

# State of Ohio EOP

- **All-hazards framework** through which the State of Ohio responds to and recovers from disasters that affect the health, safety and welfare of persons affected by emergencies.
- Spans emergencies from **initial monitoring through post-disaster response and recovery**.
- Describes how **citizens and property will be protected** in a disaster or emergency.
- Describes **actions that will be taken** in response to hazards, and details **tasks** to be performed by specific entities.
- Defines **interagency coordination**.  
(see “Tab A” Handout).

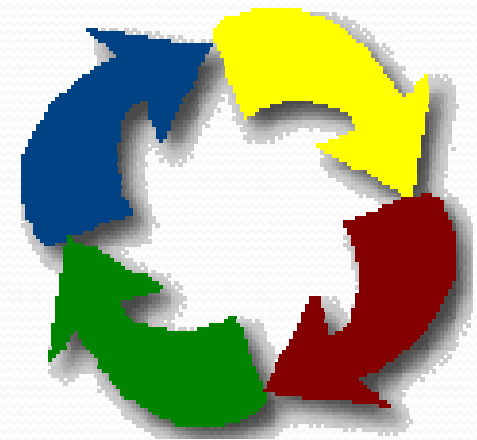


# The Planning Team

The Update and Maintenance of the Ohio EOP is only possible because of the participation and cooperation of partner agencies.



# The Emergency Planning Process



- The development of the EOP is **cyclical**.
- **Hazard Analysis** – hazards identification, risk ranking, and vulnerability assessment
- **Plan Development** – Base Plan, ESRs, Tabs, Annexes
- **Plan Testing** – Training and exercises, operational feedback
- **Plan Maintenance and Revision** – AAR, assessment of current needs and resources

# Emergency Operation Plan

- The plan is to address/update **25%** of the EOP each year.
- Most recent **Governor's Promulgation** – February 2010.



# Update and Creation of EOP Elements

- Long-Range Plan (see “Update Schedule” Handout)
- Response to Need
- Initial Draft
- Agency Involvement - Review and Comment
- Review and Signature
- Inclusion





# State of Ohio EOP Structure

(See “Ohio EOP Elements” Handout)

- **Base Plan**

Introduction, Promulgation Statement, Signature Page, Record of Changes, Distribution, Purpose, Scope, Assumptions, Concept of Operations, Authorities and References, Table of Contents

An Overview of the State’s emergency response organization and policies. It provides a general understanding of the State’s approach to emergency response for all involved agencies.

- **Emergency Support Functions (ESFs)**

Primary mechanism through which state assistance to local governments is managed during emergencies. Explain how the state will carry out a **broad function**.

- **Tabs** - Sub-plans to ESFs that focus on a specific issue or response.

- **Annexes - Support** (operational support), **Incident** (hazard-specific).

- **Attachments and Appendices** – Sub-elements to ESFs, Tabs and Annexes



# ESF, Tab and Annex Format

- Primary , Support and Lead Agencies (Who is involved)
- Introduction – Purpose Statement (Why we have this plan)
- Situational Statements (What kinds of things might happen)
- Assumptions (Things we assume will happen)
- Concept of Operations – Overview, Levels of Government (What will be done in response to the situational statements)
- Organization and Assignment of Responsibilities Who is going to carry out the operational concepts)
- Resource Requirements (Special considerations)



# Accessing the Ohio EOP

Ohio Emergency Management Agency Website

<http://www.ema.ohio.gov/>

## ESF-1 – Transportation

### PRIMARY AGENCY:

Ohio State Highway Patrol (OSHP)

### SUPPORT AGENCIES:

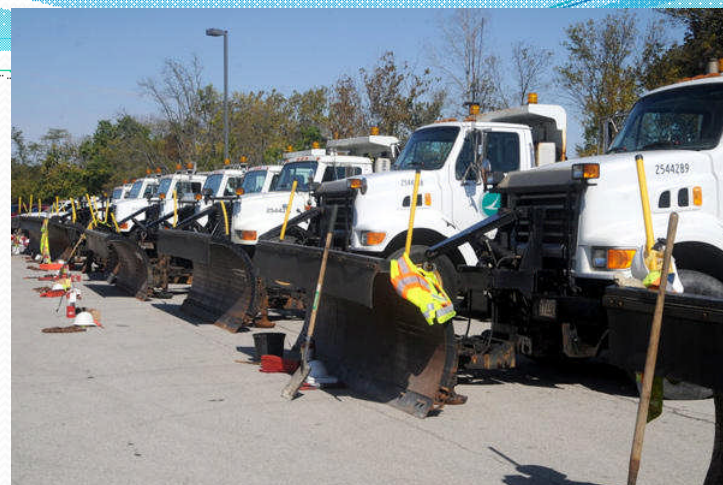
Adjutant General's Department, Ohio National Guard (ONG)

Attorney General's Office (AG, AG-BCI)

Ohio Department of Natural Resources (ODNR)

Ohio Homeland Security (OHS)

- **Assessing damage to, restoring, and maintaining** land, air and water transportation routes during emergencies
- **Transportation** of state personnel, materials, goods, and services to emergency sites
- **Supporting evacuation and re-entry** operations for threatened areas.



## ESF-2 – Communications

### PRIMARY AGENCY:

Ohio Emergency Management Agency (OEMA)

### SUPPORT AGENCIES:

Adjutant General's Department, Ohio National Guard (ONG)

Office of Information Technology (OIT)

Ohio Department of Administrative Services (DAS)

Ohio Department of Commerce, Division of State Fire Marshal (SFM)

Ohio Department of Natural Resources (ODNR)

Ohio Department of Rehabilitation and Correction (ODRC)

Ohio Department of Transportation (ODOT)

Public Utilities Commission of Ohio (PUCO)

Radio Amateur Civil Emergency Services (RACES)

Ohio State Highway Patrol (OSHP)

- Provision of communications to **support** state, county, and federal **communicationsefforts** (Comm. Van, MARCS, etc.)
- **Coordination of communicationsassets** available from state agencies, voluntary groups, the telecommunications industry, county agencies and the federal government.



## ESF-3 – Engineering and Public Works

### PRIMARY AGENCY:

Ohio Department of Natural Resources (ODNR)

### SUPPORT AGENCIES:

Adjutant General's Department, Ohio National Guard (ONG)

Ohio Department of Administrative Service (DAS)

Ohio Department of Commerce, Division of Industrial Compliance (DOC-IC)

Ohio Department of Development (ODOD)

Ohio Department of Health (ODH)

Ohio Department of Rehabilitation and Correction (ODRC)

Ohio Department of Transportation (ODOT)

Ohio Emergency Management Agency (OEMA)

Ohio Environmental Protection Agency (Ohio EPA)

Ohio Housing Finance Agency (OHFA)

Public Utilities Commission of Ohio (PUCO)



- **Support of response and recovery** for local and state public works/engineering following an emergency.
- Addresses most **engineering concerns** that are not related to transportation systems.
- Damage assessment, demolition and stabilization, inspections, repairs and **debris removal**.

## ESF-4 – Firefighting

### PRIMARY AGENCY:

Ohio Department of Commerce, Division of State Fire Marshal (SFM)

### SUPPORT AGENCIES:

Ohio Emergency Management Agency (OEMA)

Ohio Fire Chiefs' Association, (OFCA)

Ohio Department of Natural Resources (ODNR)

Ohio Department of Transportation (ODOT)

United States Department of Agriculture Forest Service (USDA-FS)



- **Fire suppression** in rural, urban, and wildland settings that result from naturally-occurring, technological or man-made disasters.
- Utilization of either the Emergency Alert System, or some type of public notification system and the dissemination of information pertaining to **population protective actions** including, if applicable, evacuation route information.

## ESF-5 – Information and Planning

### PRIMARY AGENCY:

Ohio Emergency Management Agency (Ohio EMA)

### SUPPORT AGENCIES:

All organizations of state government that may be activated for assessment, response, and recovery missions to support ESF-5.



- **Collection, processing, and analysis of information** for dissemination to operational elements.
- **Response to the information requirements** of assessment, response, and recovery personnel.
- Support of the **identification of overall priorities** for state-level emergency activities.
- Development of EOC **displays, briefings and Situation Reports (SitReps)**.

## ESF-6 – Mass Care

### PRIMARY AGENCY:

Ohio Emergency Management Agency (OEMA)

### SUPPORT AGENCIES:

American Red Cross (ARC)

Ohio Department of Aging (ODAge)

Ohio Department of Alcohol and Drug Addiction Services (ODADAS)

Ohio Department of Development (ODOD)

Ohio Department of Education (ODE)

Ohio Department of Health (ODH)

Ohio Department of Job and Family Services (ODJFS)

Ohio Department of Mental Health (ODMH)

Ohio Department of Mental Retardation and Developmental Disabilities (ODMR/DD)

Ohio State Independent Living Council (Ohio SILC)

Salvation Army (SA)

Voluntary Organizations Active in Disasters (VOAD)

- Sheltering, feeding, counseling, providing first aid, and related social services and welfare activities required to **assist victims**.
- **Monitoring and reporting** on mass care activities throughout response and recovery.





## ESF-7 – Resource Support

### PRIMARY AGENCY:

Ohio Department of Administrative Services (DAS)

*click here for*  
**EMERGENCY RESOURCES**

### SUPPORT AGENCIES:

Ohio Adjutant General's Department, Ohio National Guard (ONG)

Ohio Department of Agriculture (ODA)

American Red Cross (ARC)

Office of Budget and Management (OBM)

Ohio Emergency Management Agency (OEMA)

Ohio State Highway Patrol (OSHP)

Office of Information Technology (OIT)

Ohio Department of Natural Resources (ODNR)

Ohio Department of Rehabilitation and Correction (ODRC)

Ohio Department of Transportation (ODOT)

Voluntary Organizations Active in Disasters (Ohio VOAD)

- Provision of **logistical and resource support** to state and local entities involved in emergency response and recovery.
- **Locating, procuring, and issuing resources** including equipment, supplies, and services required by emergency responders and disaster victims.

## **ESF-8 – Public Health and Medical Services**

### **PRIMARY AGENCY:**

Ohio Department of Health (ODH)

### **SUPPORT AGENCIES:**

American Red Cross (ARC)

Ohio Adjutant General's Department,

Ohio National Guard (ONG)

Ohio Department of Administrative Services (DAS)

Ohio Department of Agriculture (ODA)

Ohio Department of Alcohol and Drug Addiction Services (ODADAS)

Ohio Department of Commerce, Division of State Fire Marshal (SFM)

Ohio Department of Mental Health (ODMH)

Ohio Department of Mental Retardation and Developmental Disabilities (ODMR/DD)

Division of Emergency Medical Services (OEMS)

Ohio Environmental Protection Agency (OEPA)

Ohio Funeral Directors Association (OFDA)

Ohio Medical Transportation Board (OMTB)





## ESF-8 – Continued

- **Assessment of health needs** of affected communities and **health surveillance** of the affected areas throughout the emergency.
- Provision of health-related **services and supplies**.
- Health recommendations and **public information**.
- **Research and consultation** on potential health hazards.
- **Assessment of medical needs** of the affected communities in coordination with local emergency medical personnel.
- Assistance and support for **mass fatality and triage** sites in the affected area.

# ESF-9 – Search and Rescue

## PRIMARY AGENCY:

Ohio Department of Natural Resources (ODNR)

## SUPPORT AGENCIES:

Adjutant General's Department, Ohio National Guard (ONG)

Ohio Department of Transportation (ODOT)

Ohio Emergency Management Agency (OEMA)

Ohio Environmental Protection Agency (OEPA)

Ohio Highway Patrol (OSHP)

Ohio Task Force One (OHTF-1)



- **Guidance and organization** of state agencies that may be employed during search and rescue operations.
- **Location, recovery, and extrication** of victims who become lost or entrapped as the result of a major disaster or life-threatening emergency.

## ESF-10 – Hazardous Materials

- The designation of a Primary Agency for Crisis Management depends on the hazardous material involved.
- If more than one is involved, it is based on which type of material presents the greatest hazard.





## ESF-10 – Hazardous Materials

### PRIMARY AGENCIES:

Ohio Department of Health (ODH)  
Ohio Environmental Protection Agency (OEPA)  
Ohio Department of Commerce, Division of State Fire Marshal (SFM)

### SUPPORT AGENCIES:

Adjutant General's Department, Ohio National Guard (ONG)  
Ohio Department of Agriculture (ODA)  
Ohio Department of Commerce, Bureau of Occupational Safety and Health (ODC-BOSH)  
Ohio Department of Transportation (ODOT)  
Ohio Emergency Management Agency (OEMA)  
Ohio State Highway Patrol (OSHP)  
Public Utilities Commission of Ohio (PUCO)

- Addresses **releases of hazardous materials**, including chemical, biological, radiological (except for nuclear power plant incidents) and flammable/explosive substances.
- Works in concert with the **Hazardous Materials Incident Annex** (incorporation/combination coming soon).
- Assessment of **health affects**.

# ESF-11 – Agriculture

## PRIMARY AGENCY:

Ohio Department of Agriculture (ODA)

## SUPPORT AGENCIES:

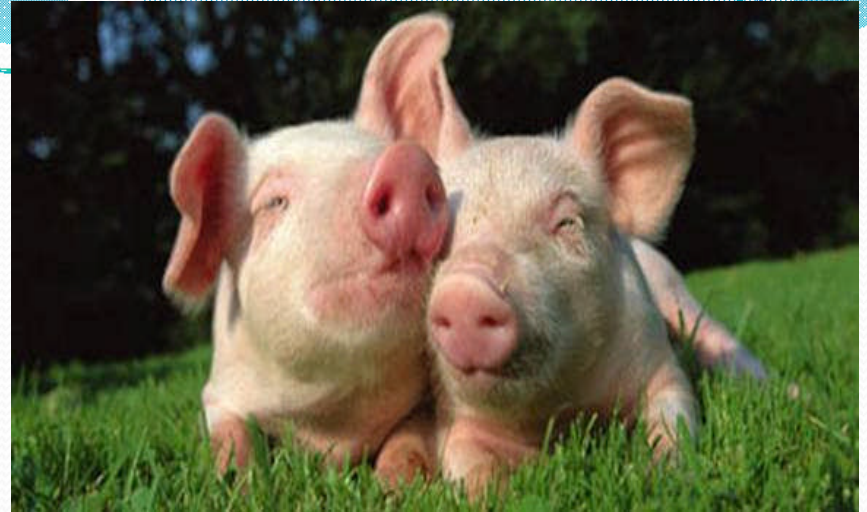
Adjutant General's Department, Ohio National Guard

Ohio Department of Administrative Services (DAS)

Ohio Department of Health (ODH)

Ohio Environmental Protection Agency (OEPA)

Ohio State University Extension Service (OSU-EXT)



- Agriculture **surveillance** of the affected areas.
- **Testing of products** for public consumption.
- Agricultural **recommendations** and **related public information releases**.
- Obtaining and delivering **emergency food supplies** in coordination with USDA.
- **Livestock disease** and assistance programs

## ESF-12 – Energy

### PRIMARY AGENCY:

Public Utilities Commission of Ohio (PUCO)

### SUPPORT AGENCIES:

Ohio Department of Development (ODOD)

Ohio Department of Transportation (ODOT)

Ohio Emergency Management Agency (OEMA)



- **Coordination** with energy utilities and governmental and private organizations
- Collection and provision of **information for state-level assessment**, response and recovery operations related to fuel shortages, **power outages**, and capacity shortages that may impact Ohio citizens during disasters.
- **Assessing** energy system damage, energy supply, energy demand and restoration needs of investor-owned energy systems.
- **Assisting** local and state emergency organizations in identifying fuel needed for emergency operations with businesses that provide/offer such products.

## ESF-13 – Law Enforcement

### PRIMARY AGENCY:

Ohio State Highway Patrol (OSHP)

### SUPPORT AGENCIES:

Adjutant General's Department, Ohio National Guard (ONG)

Attorney General's Office (AG, AG-BCI)

Ohio Department of Natural Resources (ODNR)

Ohio Homeland Security (OHS)



- Assisting in the dissemination of **alerts, warnings and notifications**.
- **Coordination of law enforcement activities** from the Ohio EOC as needed to manage resources and personnel.
- Providing **security** for, and limiting access to the EOCs, key governmental facilities, and locations of the emergency.
- Staffing of roadblocks, **traffic control** points and other sites.
- Supporting **evacuation and relocation** activities and logistical efforts.

# ESF-14 – Community Recovery and Mitigation

## PRIMARY AGENCY:

Ohio Emergency Management Agency (OEMA)

## SUPPORT AGENCIES:

Adjutant General's Department, Ohio National Guard (ONG)

Ohio Attorney General's Office (AG)

Ohio Department of Aging (ODA)

Ohio Department of Development (ODOD)

Ohio Department of Insurance (DOI)

Ohio Department of Job and Family Services (ODJFS)

Ohio Department of Mental Health (ODMH)

Ohio Department of Mental Retardation and Developmental Disabilities (ODMR/DD)

Ohio Department of Transportation (ODOT)

Ohio Environmental Protection Agency (OEPA)

Ohio Historic Preservation Office (OHPO)

American Red Cross (ARC)



- Supports local government jurisdictions in the **restoration of communities**, including the **coordination of state and federal disaster assistance**.
- Coordination with state field personnel, interaction and cooperation with planning and information (ESF #5) personnel, and the Federal Emergency Management Agency (FEMA) for **damage assessment and information gathering**.

# ESF-15 – Emergency Public Information and External Affairs Communication

## PRIMARY AGENCY:

Ohio Emergency Management Agency

## SUPPORT AGENCIES:

All organizations and agencies that may be necessary for effective public information dissemination and external affairs in support of ESF-15 operations.

Ensures that sufficient state assets are deployed during incidents of a major disaster, emergency or statewide incident of significance to provide **accurate, coordinated, and timely information** to affected populations, governments, legislators and the media.





# SUPPORT ANNEXES

## Donations and Volunteer Management Support

Documents the design and operations of a state-level **donations and volunteer management system** designed to receive, process, and distribute donated funds, goods and services to assist emergency and disaster victims.

## Financial Management Support

Provides **financial management guidance** to state departments that assist communities in responding to and recovering from disasters and ensures that funds are provided expeditiously and that operations are conducted in accordance with established laws and policies. Addresses fund identification, financial accounting, fund coordination, and securing and tracking the use of funds during and after emergencies and disasters.



# INCIDENT ANNEXES

## Catastrophic Incident Response Annex

Establishes the State's strategy for implementing and coordinating an **accelerated, pro-active state response** to in-state and out-of-state catastrophic incidents.

## Drought Incident Annex

Provides an effective and systematic means for the State of Ohio to **assess and respond to a drought**.

## Hazardous Materials Incident Annex

Describes roles and coordinating mechanisms for **managing hazardous materials incidents** in the State of Ohio. Will be **incorporated into ESF-10** soon.

## Terrorism Incident Annex

Presents an **overview of the terrorism-related hazards** that potentially face the State of Ohio, describes the State-level framework of capabilities that exist to **address those hazards**, provides an outline of the concept of operations that will be employed, and provides an outline of the assignment of responsibilities of agencies that are partner to the Annex.



## 2010 EOP Updates/Creations

- Base Plan (Update – in progress)

The **Primary and Support Agencies by ESF and Annex** chart, has been reviewed for accuracy and the Plan will be updated.

- ESF-1, Tab B – Ohio Strategic National Stockpile and State Pharmaceutical Cache Transportation Plan

The Plan was updated in response to the 2010 **H1N1 incident**. It will be updated again in 2011.



## 2010 Updates (cont.)

- ESF-3, Tab B – Water Retention Structure Failure Response Plan (New)

This Plan identifies how county, state and federal agencies will prepare, respond, recover and mitigate from the **failure of a regulated dam or levee in Ohio**. This plan is coordinated with local and federal plans to provide a comprehensive approach to the management of emergency response activities and to assure that the State is able to assist those impacted by a dam or levee failure.

- ESF-5 (Update)

This ESF is an element of the State's multi-agency coordination system, and describes the **collection, processing, analysis, display and reporting of information** for dissemination to operational elements; and outlines the development of plans to support state-level decision-making. The ESF was updated to incorporate the newly-developed **SEOC Organization Chart** and to reflect minor operational and reporting changes.



## 2010 Updates (cont.)

- ESF-6, Tab B – Emergency Repatriation Plan (New)

This plan provides a functional structure for the **reception, temporary care and onward transportation** of repatriates through the State's military and civilian ports by federal, state, and local government authorities and private or volunteer organizations.

- ESF-8, Tab A - Ohio Strategic National Stockpile Plan (Update)

The Ohio Strategic National Stockpile Plan addresses management responsibilities in an emergency situation for state-level organizations to **facilitate a system to quickly deliver critical medical assets of the SNS Program** to the site of an emergency **in the event of a terrorist attack, natural disaster or technological accident.**

The **Ohio Department of Health**, the Primary Agency for ESF-8, is leading an effort to update this Plan by making significant changes in response to operational use of the plan during the **2010 response to the H1N1 virus.**



## 2010 Updates (cont.)

- ESF-8, Tab B – CHEMPACK Plan (Update)

This plan coordinates Ohio's use of the Centers for Disease Control and Prevention's (CDC) programs for the **forward placement of sustainable repositories of chemical and nerve agent antidotes** in numerous locations throughout the United States **to enable rapid deployment of these resources in response to crisis situations**. Minor changes were made to this plan to more-accurately reflect how CHEMPACK resources are managed and accessed in the State of Ohio.

- ESF-10/Hazardous Materials Incident Annex (Update – in progress)

This ESF is being extensively altered by the **incorporation of the Hazardous Materials Incident Annex** into the ESF. The elimination of the Annex via incorporation into the ESF is being done to consolidate all hazardous materials response information into one document. The consolidation effort is expected to be completed by March 2011.

## 2010 Updates (cont.)

- ESF-11, Tab B – Ohio National Veterinary Stockpile Plan (New – in progress)
  - This plan is being developed to enable the State of Ohio to **access federal USDA-based critical veterinary resources** for supporting the **response to catastrophic animal disease incidents** caused by terrorists or by nature. It will also enable access to support from **depopulation, disposal, and decontamination** contractors. Development of this plan is expected to be completed by April 2011.
- ESF-13, Tab A – Corrections Facility/Prison Support Plan (New)
  - This newly-developed plan provides the outline for the **acquisition of resources and the assistance of State and Federal Agencies** in response to a Critical Incident at an Ohio Department of Rehabilitation and Correction facility or operation.



## 2010 Updates (cont.)

- ESF-15 – Emergency Public Information and External Affairs (Update)

This ESF was updated by **Ohio EMA's Public Information Office** to respond to recent changes to federal public information plans.

- Catastrophic Incident Response Annex (New)

This Annex establishes the State's strategy for implementing and coordinating an **accelerated, pro-active state response to in-state and out-of-state catastrophic incidents.**

# QUESTIONS?

